

## Message Text

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S E C R E T STATE 249905 TOSEC 160161

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E.O. 11652:GDS

TAGS: PFOR, OVIP (KISSINGER, HENRY A.)

SUBJECT:SPECIAL SUMMARY NUMBER 4: PART A: TELEGRAPHIC  
SUMMARY

1. TURKEY GIVES US SOME GOOD NEWS AND SOME BAD

FOLLOWING AN NSC MEETING TO DISCUSS TURKEY'S REACTION TO  
THE LIFTING OF THE ARMS EMBARGO, FOREIGN MINISTER  
CAGLAYANGIL SUMMONED AMBASSADOR MACOMBER TO DISCUSS  
SYPRUS AND THE COMMON DEFENSE INSTALLATIONS (CDI'S).

HE ASKED THE US TO INFORM GREECE THAT TURKEY IS  
WILLING TO MOVE AHEAD ON CYPRUS NEGOTIATIONS BY  
DISCUSSING TERRIROT Y AND OTHER ISSUES IN ONE PACKAGE.

RESUMPTION OF US OPERATIONS IN THE CDI'S, HOWEVER, WILL  
NOT BE PERMITTED BEFORE AGREEMENT ON NEW ARRANGEMENTS.  
CAGLAYANGIL EXPLAINED:

--TURKEY IS WILLING TO RESUME IN ABOUT A WEEK THE TALKS  
WHICH WERE SUSPENDED LAST SUMMER.

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--IT THEY REACH A SUCCESSFUL CONCLUSION, HOPEFULLY  
WITHIN 45 DAYS, TURKEY WILL PERMIT THE BASES TO BE  
REACTIVATED.

CAGLAYANGIL CAUTIONED THAT EVERYTHING DEPENDS ON RAPID  
DELIVERY OF PREVIOUSLY EMBARGOES ITEMS AND MENTIONED  
RUMORS THAT OVER HALF THE EQUIPMENT IS NOT IN STOCK AND  
WILL BE DELAYED.

AMBASSADOR'S COMMENT: WHILE WE MUST WAIT UNTIL THE  
TURKS SURFACE THE BASIC ISSUES THAT THEY WILL PRESS  
DURING THE TALKS, I SUSPECT THESE WILL PRESENT GREAT  
DIFFICULTIES FOR US. MEANWHILE, WE SHOULD MAINTAIN AN  
ATTITUDE OF SHOCKED DISBELIEF THAT THE GOT COULD BE  
SO UNRESPONSIVE. WE SHOULD CONTINUE TO TAKE EVERY  
OPPORTUNITY TO TELL THE TURKS THAT DEFERRING ENTIRELY  
TO THEIR OWN CONCERNS AND IGNORING OURS EVENTUALLY WILL  
HAVE THE PARACTICAL RESULT OF DISMANTLING OUR  
PRESENCE, AN OUTCOME BOTH COUNTRIES HAVE WORKED TO  
PREVENT.

## 2. SPAIN CONTINUES SEARCH FOR SAHARAN COMPROMISE

FOREIGN MINISTER CORTINA EMPHASIZED TO AMBASSADOR STABLER  
THAT SPAIN DESIRES TO LEAVE THE SAHARA RAPIDLY, PEACEFULLY,  
AND WITH HONOR. STRESSING THAT THE SAHARA AND ITS PHOS-  
PHATES ARE NOT WORTH A SINGLE SPANISH DEATH, CORTINA SAID:

--HE AGREES WITH THE US APPROACH AND WILL ORDER THAT  
A MODERATE LINE BE TAKEN AT THE UNSC MEETING.

--BASED ON TALKS WITH THE MOROCCAN AMBASSADOR, HE BE-  
LIEVES MOROCCO IS SOMEWHAT STARTLED BY THE ICJ DECI-  
SION, THE UN REPORT AND THE SECURITY COUNCIL MEETING,  
AND IT IS LOOKING FOR A WAY OUT, PERHAPS VIA A FACE-  
SAVING UNSC INITIATIVE.

--SPAIN HAS CONTINUED EFFORTS TO MAINTAIN BILATERAL  
CONTACTS WITH MOROCCO, BUT IT CANNOT ACCEPT ANY SOLU-  
TION WHICH SIMPLY DIVIDES THE SAHARA BETWEEN MOROCCO  
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AND MAURITANIA IN DISREGARD OF THE WISHES OF THE SAHA-  
RAN POPULATION.

## 3. EGYPT SEEKS ARMS FROM WEST GERMANY

THE WEST GERMAN AMBASSADOR HAS CONFIDED TO AMBASSADOR  
EILTS THAT FAHMI HAS TWICE URGED THAT WEST GERMANY RECON-  
SIDER ITS BAN ON ARMS SALES TO THE AREA. SPECIFICALLY,

EGYPT WOULD LIKE TO BUY GERMAN ANTI-TANK MISSILES, TANK ENGINES, AND TORPEDO BOATS.

4. RECONCILIATION POSSIBLE BETWEEN EGYPT AND JORDAN?

EMBASSY CAIRO REPORTS THAT JORDANIAN PRIME MINISTER RIFAI ARRIVED IN EGYPT OCTOBER 19 IN RESPONSE TO WHAT THE PRESS CALLED "THE REQUEST OF PRESIDENT SADAT." AMBASSADOR EILTS, PRESENT IN A ROOM ADJACENT TO WHERE THE TWO LEADERS WERE MEETING, HEARD THE PRESIDENT SHOUTING ACRIMONIOUSLY FOR A CONSIDERABLE PERIOD OF TIME. A JORDANIAN EMBASSY OFFICER, COMMENTING THAT RIFAI LEFT RELATIVELY HAPPY WITH HIS MEETING, SAID:

--THE JORDANIANS WERE IMPRESSED BY SADAT'S REPEATED ASSERTIONS THAT ONLY HUSSEIN CAN NEGOTIATE FOR THE WEST BANK.

--SINCE RIFAI'S STAB AT MEDIATING BETWEEN CAIRO AND DAMASCUS HAS FAILED TOTALLY, IT SEEMS UNLIKELY HE WILL TRY AGAIN.

--THE JORDANIANS FOUND INTERESTING THE URGENCY WITH WHICH THE EGYPTIANS ARE SEEKING ARAB ALLIES.

EMBASSY COMMENT: FROM FAHMI'S COMMENTS TO AMBASSADOR EILTS, WE ASSUME THE MAJOR SUBJECT OF DISCUSSION WAS EGYPTIAN DIS-SATISFACTION WITH THE SYRIAN-JORDANIAN POLITICAL "FRONT."

5. SYRIA TO MEND FENCES WITH IRAQ?

EMBASSY DAMASCUS FORWARDS A MENA CAIRO REPORT THAT SYRIA HAS GIVEN IRAQI AIRWAYS PERMISSION TO RESUME FLIGHTS TO  
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SYRIA AND TO REOPEN ITS DAMASCUS OFFICE. A KUWAITI PRESS REPORT OCTOBER 18 CLAIMED THAT SYRIA IS SERIOUSLY CONSIDERING UNITY WITH IRAQ AND THAT ASAD IS READY TO RECONSIDER SYRIA'S ACCEPTANCE OF SECURITY COUNCIL RESOLUTION 242 IF THIS WOULD FACILITATE SUCH A MOVE.

EMBASSY COMMENT: NEITHER OF THESE NEWS ITEMS HAS RECEIVED ANY MENTION IN THE LOCAL PRESS. NOR, APPARENTLY, HAS THERE AS YET BEEN ANY POSITIVE IRAQI REACTION TO SYRIA'S DESIRE FOR RECONCILIATION. AS OF A FEW DAYS AGO, IRAQ WAS STILL ACCUSING SYRIA OF FLAGRANT INTERVENTION IN LEBANESE AFFAIRS.

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6. SOVIETS TO SEND MORE OIL TO FRANCE

EMBASSY MOSCOW HAS LEARNED FROM A CONFIDENTIAL FRENCH DIPLOMATIC SOURCE THAT, DURING THE ECONOMIC TALKS RELATED TO THE GISCARD VISIT, FRANCE ACCEPTED A SOVIET OFFER OF INCREASED OIL SALES. THE SOVIETS, STRESSING THAT THEY DO NOT HAVE MUCH EXCESS OIL TO EXPORT AND DO NOT WISH TO UNDERCUT THE ARABS, EXPLAINED THEY WERE WILLING TO INCREASE OIL EXPORTS TO FRANCE FROM 2.5 TO 4.5 MILLION TONS ANNUALLY IN ORDER TO CORRECT THEIR BILATERAL TRADE IMBALANCE.

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#### 7. VENEZUELA WORRIED BY CANAL TALKS IMPASSE

PRESIDENT PEREZ TOLD AMBASSADOR SHLAUDEMANN THAT TORRIJOS IS DEEPLY TROUBLED BY THE STATUS OF THE CANAL NEGOTIATIONS AND FEARFUL THAT HE WILL LOSE CONTROL. PEREZ, INDICATING THAT HE FULLY SHARES TORRIJOS' PREOCCUPATION, COMMENTED:

--FAILURE TO REACH AGREEMENT WOULD PRODUCE A MAJOR US/LATIN AMERICAN CONFRONTATION.

--HE BELIEVES THE US ADMINISTRATION GENUINELY WANTS A NEW TREATY AND WONDERS HOW CONGRESS CAN BETTER BE CONVINCED OF THE URGENT AND CRUCIAL NATURE OF THE ISSUE.

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USSR: CODEL VANIK ON EMIGRATION

DURING A VISIT TO MOSCOW, CONGRESSMAN VANIK SUGGESTED TO THE SOVIETS THAT IF THE EMIGRATION FIGURE COULD BE RAISED, HE MIGHT BE ABLE TO GET THE HOUSE TO GO ALONG WITH MFN ALONG THE LINES OF THE ROMANIAN SOLUTION. VANIK:

--STRESSED THAT THE "SIGN" OF PROGRESS NEED NOT INVOLVE STATEMENTS, LETTERS, OR ASSURANCES FROM THE SOVIET UNION; BUT

--A SIGNIFICANT FACT FROM WITHIN THE SOVIET UNION IS NECESSARY TO TRIGGER ACTIONS LEADING TO THE GRANTING OF MFN AND CREDITS.

REACTIONS TO THE PROPOSAL WERE MIXED BUT BECAME INCREASINGLY SYMPATHETIC FROM ONE MEETING TO ANOTHER. VANIK LEFT THE SOVIET UNION WITH SOME HOPE THAT HIS APPROACH MIGHT PROVIDE A WAY OUT OF THE CURRENT DEADLOCK. HE NOTED HOWEVER THAT IT WOULD BE NECESSARY

TO BRING WIDELY RESPECTED LEADERS OF THE AMERICAN

JEWISH COMMUNITY ON BOARD THE SCENARIO AT AN EARLY  
STAGE.

EMBASSY COMMENT: WHAT VANIK IN EFFECT SUGGESTED WAS  
TO TRY AGAIN WITH THE ORIGINAL COMPROMISE SOLUTION  
OF A YEAR AGO BUT ESSENTIALLY FORGETTING ABOUT THE  
EXCHANGE OF LETTERS AND SMOOTHING OVER THE  
QUESTION OF "ASSURANCES". IT CLEARLY WOULD BE  
DIFFICULT FOR THE SOVIETS TO ACCEPT TRADE LEGISLATION  
PUBLICALLY DENOUNCED AS UNACCEPTABLE. VANIK SEEMED  
SURE HOWEVER THAT THE REMOVAL OF THE DISCRIMINATORY  
ASPECTS OF THE EXIM AMENDMENTS WOULD PROVE NO  
PROBLEM. IF HE IS RIGHT, THIS COULD CONCEIVABLY  
GIVE THE SOVIETS ENOUGH OF A FIG LEAF TO COVER THEIR  
PUBLIC POSITION .

PART B OF SPECIAL SUMMARY NUMBER 4 INTELLIGENCE SUMMARY  
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